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FINANCIAL STATEMENT with
INDEPENDENT AUDITOR'S REPORT
YEAR ENDED DECEMBER 31, 2019

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#### INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners Clark County, Kansas

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash of Clark County, Kansas as of and for the year ended December 31, 2019, and the related notes to the financial statement.

### Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the *Kansas Municipal Audit and Accounting Guide* as described in Note A; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the *Kansas Municipal Audit and Accounting Guide*. Those standards require we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note A, the financial statement is prepared by Clark County, Kansas on the basis of the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide*, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note A and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of Clark County, Kansas as of December 31, 2019, or changes in financial position and cash flows thereof for the year then ended.

### **Unmodified Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balances of Clark County, Kansas as of December 31, 2019, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide* described in Note A.

#### **Other Matters**

### **Supplementary Information**

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash (basic financial statement) as a whole. The summary of regulatory basis expenditures-actual and budget, individual fund schedules of regulatory basis receipts and expenditures, and summary of regulatory basis receipts and disbursements-agency funds (Schedules 1, 2 and 3 as listed in the table of contents) are presented for analysis and are not a required part of the basic financial statement, however are required to be presented under the provisions of the Kansas Municipal Audit and Accounting Guide. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note A.

We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statement of Clark County, Kansas as of and for the year ended December 31, 2018 (not presented herein), and have issued our report thereon dated September 24, 2019, which contained an unmodified opinion The 2018 basic financial statement and our on the basic financial statement. accompanying report are not presented herein, but are available in electronic form from the website of the Kansas Department of Administration at the following link: (http://admin.ks.gov/offices/oar/municipal-services/municipal-audits.) The column (2018 comparative information) presented in the individual fund schedules of regulatory basis receipts and expenditures-actual and budget for the year ended December 31. 2019 (Schedule 2 as listed in the table of contents) is presented for purposes of additional analysis and is not a required part of the basic financial statement. Such 2018 comparative information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2018 basic financial statement. The 2018 comparative information was subjected to the auditing procedures applied in the audit of the 2018 basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the 2018 basic financial statement or to the 2018 basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2018 comparative information is fairly stated in all material respects in relation to the basic financial statement as a whole for the year ended December 31, 2018, on the basis of accounting described in Note A.

Kennedy McKee & Company LLP

October 26, 2020

### SUMMARY STATEMENT OF RECEIPTS, EXPENDITURES, AND UNENCUMBERED CASH REGULATORY BASIS

For the Year Ended December 31, 2019

<u>Fund</u>	Beginning unencumbered cash balance		Prior canc encumb	eled	 Receipts
General	\$	717,492	\$	-	\$ 3,277,740
Special purpose funds:					
Special alcohol		3,741		-	286
Wireless 911 emergency		9,320		-	-
911 land/wireless/VOIP		148,944		-	52,487
Special bridge		360,933		-	42,438
Employee benefits		243,106		-	1,197,844
Noxious weed capital outlay		36,882		-	-
Rural fire district #1		4,867		-	82,643
Rural fire district #2		2,575		-	41,396
Rural fire district #3		76		-	1,126
Non-budgeted special purpose funds:					
Special vehicle		10,401		-	18,010
Treasurer's equipment reserve		6,000		-	-
Diversion fee		19,192		-	5,875
P.A.T.F.		5,317		-	237
Special prosecutor's trust		242,650		-	214,577
Special law enforcement trust	•	1,124,450		-	1,208,799
Special concealed carry license		4,827		-	65
DOJ asset forfeiture		34,106		-	-
Equipment reserve		879,307		-	152,578
Capital improvement		720,338		-	154,483
Special parks and recreation		237		-	729
Bioterrorism grant		1,157		-	9,167
Register of Deeds technology		27,928		-	5,018
District Court technology		-		-	3,306
Treasurer's technology		4,718		-	1,143
Clerk's technology		4,718		-	1,143
Special machinery		222,917		-	250,000
Ambulance capital outlay		10,871		-	-
Registered offenders		620			 700
Total - excluding agency funds	\$ 4	1,847,690	\$		\$ 6,721,790

Composition of cash balance:

Checking accounts
Money market accounts
Cash and cash items on hand
Certificates of deposit

Total cash Agency funds

Total - excluding agency funds

The notes to the financial statement are an integral part of this statement.

	Ending unencumbered	Add encumbrances and accounts	Ending
Expenditures	cash balance	payable	cash balance
\$ 3,261,960	\$ 733,272	\$ 86,466	\$ 819,738
-	4,027	-	4,027
1,446	7,874	-	7,874
13,411	188,020	-	188,020
87,025	316,346	27,141	343,487
1,112,618	328,332	-	328,332
-	36,882	-	36,882
84,128	3,382	-	3,382
42,350	1,621	-	1,621
1,200	2	-	2
16,059	12,352	-	12,352
	6,000	-	6,000
7,000	18,067	-	18,067
119	5,435	-	5,435
128,614	328,613	-	328,613
984,405	1,348,844	4,111	1,352,955
-	4,892	-	4,892
- 65 600	34,106	-	34,106
65,699	966,186	- 5 217	966,186
31,341	843,480 966	5,317	848,797 966
9,883	441	- -	441
1,951	30,995	_	30,995
1,951	3,306	_	3,306
_	5,861	_	5,861
_	5,861	_	5,861
_	472,917	_	472,917
_	10,871	-	10,871
	1,320		1,320
\$ 5,849,209	\$ 5,720,271	\$ 123,035	\$ 5,843,306
			\$ 5,927,937 3,181,673 17,200 3,500,000
			12,626,810 (6,783,504)
			\$ 5,843,306
			Ψ 0,010,000

#### NOTES TO THE FINANCIAL STATEMENT

December 31, 2019

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

This summary of significant accounting policies applied in the preparation of the accompanying financial statement is presented to assist in understanding the County's financial statement. The financial statement and notes are representations of the County's management, which is responsible for their integrity and objectivity.

#### 1. Municipal Financial Reporting Entity

Clark County, Kansas is a municipal corporation governed by an elected threemember commission. This regulatory financial statement does not include the related municipal entities shown below. A related municipal entity is an entity established to benefit the County and/or its constituents.

Clark County Rural Fire District #1 and #2. The Districts, defined as separate taxing entities by applicable state statutes, provide fire protection services to certain unincorporated areas of the County. The costs of providing such services are provided from property taxes assessed by the County to property owners in the District.

**Clark County Free Fair.** The Free Fair governing body members are appointed by the County Commissioners. The Free Fair is fiscally dependent upon the County because it provides substantial financial support.

Clark County Extension Council. The Extension Council provides services in such areas as agriculture, home economics, and 4-H clubs, to all persons in the County. The Council has an elected four-member executive board. The County annually provides significant operating subsidies to the Council. Kansas State University provides the County Extension Council non-cash receipts and disbursements related to salaries for operations of the Council.

**Pioneer-Krier Museum.** The governing body of the Museum is elected from among its members. The Museum is fiscally dependent upon the County because it provides substantial financial support.

### 2. Basis of Presentation – Fund Accounting

The accounts of the County are organized and operated on the basis of funds. In governmental accounting, a fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements.

The following types of funds comprise the financial activities of the County for the year ended December 31, 2019:

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### 2. <u>Basis of Presentation – Fund Accounting (Continued)</u>

#### REGULATORY BASIS FUND TYPES

<u>General fund</u> – the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

<u>Special Purpose funds</u> – used to account for the proceeds of specific tax levies and other specific regulatory receipt sources (other than Capital Project and tax levies for long-term debt) that are intended for specified purposes.

<u>Agency funds</u> – funds used to report assets held by the municipal reporting entity in a purely custodial capacity (payroll clearing fund, tax collection accounts, etc.).

### 3. Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America

The Kansas Municipal Audit and Accounting Guide (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The County has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the County to use the regulatory basis of accounting.

#### 4. Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the general fund and special purpose funds (unless specifically exempted by statute). Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- a. Preparation of the budget for the succeeding calendar year on or before August 1<sup>st</sup>.
- b. Publication in local newspaper on or before August 5<sup>th</sup> of the proposed budget and notice of public hearing on the budget.
- c. Public hearing on or before August 15<sup>th</sup>, but at least ten days after publication of notice of hearing.
- d. Adoption of the final budget on or before August 25<sup>th</sup>.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### 4. <u>Budgetary Information (Continued)</u>

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in regulatory receipts other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held, and the governing body may amend the budget at that time. There were no such budget amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which regulatory receipts are recognized when cash is received, and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year end.

A legal operating budget is not required for agency funds and the following special purpose funds:

Special Vehicle
Treasurer's Equipment Reserve
Diversion Fee
P.A.T.F.
Special Prosecutor's Trust
Special Law Enforcement Trust
Special Concealed Carry License
DOJ Asset Forfeiture
Equipment Reserve
Capital Improvement

Special Park and Recreation Bioterrorism Grant Register of Deeds Technology District Court Technology Treasurer's Technology Clerk's Technology Special Machinery Ambulance Capital Outlay Registered Offenders

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

#### B. DEPOSITS AND INVESTMENTS

K.S.A. 9-1401 establishes the depositories which may be used by the County. The statute requires banks eligible to hold the County's funds to have a main or branch bank in the County, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The County has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the County's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The County has no investment policy that would further limit its investment choices.

### B. DEPOSITS AND INVESTMENTS (CONTINUED)

Custodial credit risk – deposits. Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. State statutes require the County's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka.

At December 31, 2019, the County's carrying amount of deposits was \$12,609,610 and the bank balance was \$13,017,038. Of the bank balance, \$762,621 was covered by federal depository insurance; \$1,000,000 was collateralized with an irrevocable letter of credit from the Federal Home Loan Bank of Topeka; and, \$11,254,417 was collateralized with securities held by the pledging financial institutions' agents in the County's name.

#### C. LONG-TERM DEBT

Changes in long-term liabilities for the entity for the year ended December 31, 2019, were as follows:

<u>Issue</u>	Balance beginning of year	Additions/ net change	Reductions/ net change	Balance end of year	Interest paid
2 John Deere Graders Issued 3/1/2016 In the amount of \$358,618 At interest rate of 2.40% Maturing 12/31/2019	<u>\$ 51,989</u>	<u>\$</u>	<u>\$ 51,989</u>	<u>\$</u>	<u>\$ 1,247</u>

#### D. INTERFUND TRANSFERS

Operating transfers and transfers to related municipal entities were as follows:

<u>From</u>	<u>To</u>	Amount	Regulatory <u>authority</u>
Operating transfers: General General Special vehicle Diversion fee General	Equipment reserve Capital improvement General General Special machinery	\$ 152,578 148,055 10,401 7,000 250,000	KSA 19-119 KSA 19-120 KSA 8-145 Resolution KSA 68-141g
		<u>\$ 568,034</u>	
Transfers to related municipal General General General Rural Fire District #1 Rural Fire District #2	entities: Free Fair Extension Council Pioneer-Krier Museum Fire District #1 Fire District #2	\$ 14,000 86,512 39,093 84,128 42,350	KSA 2-129 KSA 2-610 KSA 19-2801 KSA 19-3601 KSA 19-3601
		<u>\$ 266,083</u>	

#### E. OTHER LONG-TERM OBLIGATIONS FROM OPERATIONS

Other post-employment benefits. As provided by K.S.A. 12-5040, the County allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the County is subsidizing the retirees because each participant is charged a level premium regardless of age. However, the cost of this subsidy has not been quantified in this financial statement.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the County makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured.

Compensated absences. The County's policies permit employees to accumulate a maximum of twenty calendar days of vacation, which accumulates based on hours worked and years of service. Upon termination or resignation from service with the County, employees are entitled to payment for all accrued vacation earned prior to termination or resignation. All employees on permanent full-time status earn sick leave at the rate of approximately one calendar day per month with a maximum accumulation of sixty days. No allowance for unused sick leave is paid upon termination or resignation; however, upon retirement or death, sick leave will be paid up to a maximum of 160 hours.

Death and disability other post-employment benefits. As provided by K.S.A. 74-4927, disabled members in the Kansas Public Employees Retirement System (KPERS) receive long-term disability benefits and life insurance benefits. The plan is administered through a trust held by KPERS that is funded to pay annual benefit payments. The employer contribution rate was set at 1% and contributions were \$11,366 for the year ended December 31, 2019.

Section 125 plan. The County offers a Section 125 flexible benefit plan for all employees electing to participate. Participants use this for health insurance premiums, unreimbursed medical, and dependent care expenses. The plan is administered by an independent insurance company.

Section 457 deferred compensation plan. The County offers a Section 457 deferred compensation plan to all employees on a voluntary basis. The County does not contribute to the plan.

#### F. DEFINED BENEFIT PENSION PLAN

Plan description. The County participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing, multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et. seq. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Comprehensive Annual Financial Report which can be found on the KPERS website at <a href="https://www.kpers.org">www.kpers.org</a> or by writing to KPERS (611 South Kansas, Suite 100; Topeka, KS 66603) or by calling 1-888-275-5737.

Contributions. K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2, and KPERS 3 members. K.S.A. 74-4975 establishes KP&F member-employee contribution rate at 7.15% of covered salary. Member contributions are withheld by the County and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

#### F. DEFINED BENEFIT PENSION PLAN (CONTINUED)

State law provides that the employer contribution rates for KPERS 1, KPERS 2, KPERS 3, and KP&F be determined based on the results of each annual actuarial valuation. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the 1% contribution rate for the Death and Disability Program) and the statutory contribution rate was 8.89% for KPERS and 22.13% for KP&F for the fiscal year ended December 31, 2019. Contributions to the pension plan from the County were \$101,043 for KPERS and \$50,757 for KP&F for the year ended December 31, 2019.

Net pension liability. At December 31, 2019, the County's proportionate share of the collective net pension liability reported by KPERS was \$884,229, and \$454,098 for KP&F. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2018, which was rolled forward to June 30, 2019. The County's proportion of the net pension liability was based on the ratio of the County's contributions to KPERS, relative to the total employer and non-employer contributions of the Local subgroup within KPERS. Since the KMAAG regulatory basis of accounting does not recognize long-term debt, this liability is not reported in this financial statement.

The complete actuarial report including all actuarial assumptions and methods, and the report on the allocation of the KPERS collective net pension liability to all participating employers are publicly available on the website at <a href="https://www.kpers.org">www.kpers.org</a> or can be obtained as described above.

#### G. LANDFILL CLOSURE AND POST-CLOSURE COSTS

State and federal laws and regulations require the County to place a final cover on landfill sites when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and post-closure care costs will be paid only near or after the date that the landfill stops accepting waste, the County has a potential liability for a portion of this closure and post-closure care costs in each period based on the landfill capacities used as of each year end.

The estimated closure cost is \$175,746 and the estimated post-closure cost is \$654,612. These figures comprise the estimated closure and post-closure cost of \$830,358 and are obtained from the 2020 Annual Cost Estimate Worksheets for Permit Renewals during July 1, 2020 to June 30, 2021. The permit for 2020 identifies that the remaining volume capacity of the site is 35.24% of the original capacity and that the remaining life of the landfill is estimated to be 31 years. Actual costs may be higher or lower due to inflation or deflation and changes in technology or applicable laws and regulations.

The County is meeting the financial assurance requirements through the Local Government Financial Test. This test involves four components; financial, public notice, record keeping and reporting, and calculation of costs to be assured.

#### H. OPERATING LEASES

In February of 2014, the County entered into a seven-year operating lease for two motor graders. The annual cost of the lease is \$29,008. This lease is classified as an operating lease because the County does not expect to exercise the balloon payment option of \$240,000 at the end of the lease, and the equipment will be returned to the lessor.

The following is a yearly schedule of future minimum rental payments under the operating lease agreement:

2020 \$ 29.008

#### I. CONTINGENCIES

The County receives Federal and State grants for specific purposes that are subject to review and audit by Federal and State agencies. Such audits could result in a request for reimbursement for expenditures disallowed under the terms and conditions of the appropriate agency. In the opinion of County management, such disallowances, if any, will be insignificant.

#### J. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County participates in public entity risk pools to cover property, liability and worker's compensation claims. There have been no significant reductions in coverage from the prior year. Settled claims from these risks have not exceeded coverage in any of the past three years.

#### K. PUBLIC ENTITY RISK POOLS

The County is a member of the Kansas Workers Risk Cooperative for Counties (KWORCC), a group funded pool for workers compensation coverage which was formed through the Kansas Municipal Group-Funded Pool Act, K.S.A. 12-2616, et seq. This is a public entity risk pool which operates as a common risk management and insurance program for member counties. The County pays an annual contribution to the Cooperative as determined by the Board of Trustees based upon experience modification factors, payroll audits and any other bases the Board considers appropriate. It is not possible to estimate the maximum contributions which could be required. KWORCC covers claims up to \$1,000,000 each and aggregate excess reinsurance provides aggregate coverage up to \$1,000,000 per incident. Except for required contributions, no member can be held responsible for any claims made against any other member.

The County is also a member of the Kansas County Association Multi-Line Pool (KCAMP), a group funded pool for property, liability, crime and surety coverage which was formed through the Kansas Municipal Group-Funded Pool Act, K.S.A. 12-2616, et seq. This is a public entity risk pool which operates as a common risk management and insurance program for member counties. The County pays an annual contribution to the Pool as determined by the Board of Trustees. It is not possible to estimate the maximum contributions which could be required. KCAMP covers property loss up to the scheduled amount of values on file, which is \$12,220,271, \$500,000 for liability and \$1,000,000 for crime. Excess reinsurance provides aggregate coverage up \$3,000,000 for liability. Except for required contributions, no member can be held responsible for any claims made against any other member.

#### L. SUBSEQUENT EVENTS

Management has evaluated subsequent events through October 26, 2020 the date on which the financial statement was available to be used. Management's evaluation concluded that the following subsequent events be disclosed in this financial statement:

The COVID-19 outbreak in the United States has caused business disruption through mandated and voluntary closings of businesses. While the disruption is currently expected to be temporary, there is considerable uncertainty around the duration of the pandemic. Therefore, the County expects this matter to negatively impact its operating results. However, the related financial impact and duration cannot be reasonably estimated at this time.

The Federal government has established the Coronavirus Aid, Relief, and Economic Security Act (CARES Act), and appropriated \$150 billion for specified uses to States and certain local governments, to be used to cover necessary costs relating to the public health emergency with respect to COVID-19. Clark County received \$473,073 in July 2020 from the State of Kansas.

## REGULATORY-REQUIRED SUPPLEMENTARY INFORMATION

### SUMMARY OF EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2019

<u>Fund</u>	Certified budget	for qua	tment alifying credits	Total budget for comparison	Expenditures chargeable to current year	fa	/ariance avorable ıfavorable)
General fund	\$ 3,769,627	\$	-	\$ 3,769,627	\$ 3,261,960	\$	507,667
Special purpose funds:							
Special alcohol	3,723		-	3,723	-		3,723
Wireless 911							
emergency	9,843		-	9,843	1,446		8,397
911 land/wireless/VOIP	193,196		-	193,196	13,411		179,785
Special bridge	580,000		-	580,000	87,025		492,975
Employee benefits	1,352,000		-	1,352,000	1,112,618		239,382
Noxious weed							
capital outlay	36,882		-	36,882	-		36,882
Rural fire district #1	84,300		-	84,300	84,128		172
Rural fire district #2	42,350		-	42,350	42,350		-
Rural fire district #3	1,200			1,200	1,200		
Total	\$ 6,073,121	\$	<u>-</u>	\$ 6,073,121	\$ 4,604,138	\$	1,468,983

### **GENERAL FUND**

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

			2019	
	2018	Actual	Budget	Variance favorable (unfavorable)
Receipts:				
Taxes	\$ 2,251,488	\$ 2,357,063	\$ 2,251,002	\$ 106,061
Intergovernmental	243,348	253,900	210,577	43,323
Licenses, fees, and permits	57,642	37,921	37,000	921
Charges for services	222,400	239,833	163,600	76,233
Use of money and property	57,504	87,016	50,000	37,016
In lieu of tax	818,011	246,055	527,088	(281,033)
Damages reimbursed and other	64,508	64,988	20,000	44,988
Operating transfers in	11,273	17,401	10,000	7,401
Neighborhood revitalization rebate	(18,343)	(26,437)	(46,793)	20,356
Total receipts	3,707,831	3,277,740	\$ 3,222,474	\$ 55,266
Expenditures: General government: Courthouse general:				
Personal services	20,711	27,937	\$ 60,320	\$ 32,383
Commodities	10,859	7,172	16,200	9,028
Contractual services	185,589	340,824	220,775	(120,049)
Capital outlay	-	-	1,600	1,600
Reimbursed expenditures	(10,238)	(208,743)		208,743
	206,921	167,190	298,895	131,705
Custodian:				
Personal services	38,841	39,975	39,975	-
Commodities	12,726	10,697	16,240	5,543
Contractual services	476	985	540	(445)
Capital outlay	562	736	1,500	764
	52,605	52,393	58,255	5,862
County Clerk:				
Personal services	100,359	105,234	104,700	(534)
Commodities	2,942	1,674	2,400	726
Contractual services	8,583	7,183	11,030	3,847
Reimbursed expenditures	(33)			
	111,851	114,091	118,130	4,039

### **GENERAL FUND**

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

						2019		
	2018		Actual		Budget		Variance favorable (unfavorable)	
County Appraiser: Personal services	\$	73,452	\$	74,373	\$	75,080	\$	707
Commodities		1,917		2,970		4,000		1,030
Contractual services		60,346		58,126		72,400		14,274
Capital outlay		(70)		283		1,000		717
Reimbursed expenditures		(76)		(150)				150
		135,639		135,602		152,480		16,878
County Treasurer:								
Personal services		104,900		106,459		107,160		701
Commodities		3,447		730		4,200		3,470
Contractual services		4,358		4,896		6,400		1,504
Reimbursed expenditures		(159)						
		112,546		112,085		117,760		5,675
Register of Deeds:								
Personal services		66,480		67,816		69,000		1,184
Commodities		4,256		3,734		5,500		1,766
Contractual services		11,414		11,722		12,575		853
		82,150		83,272		87,075		3,803
District Court:								
Commodities		1,183		1,025		2,500		1,475
Contractual services		45,553		51,864		44,550		(7,314)
Capital outlay		936		2,371		4,500		2,129
Reimbursed expenditures		(3,541)		(6)				6
		44,131		55,254		51,550		(3,704)
County Commissioners:								
Personal services		55,701		54,270		55,980		1,710
Commodities		909		13		150		137
Contractual services		380		1,015		4,800		3,785
Reimbursed expenditures				(110)				110
		56,990		55,188		60,930		5,742

### **GENERAL FUND**

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

		2019				
	2018	Actual	Budget	Variance favorable (unfavorable)		
County Attorney:						
Personal services	\$ 51,510	\$ 52,045	\$ 52,000	\$ (45)		
Contractual services	1,525	2,075	4,550	2,475		
	53,035	54,120	56,550	2,430		
County Counselor:						
Personal services	24,092	24,092	24,250	158		
Contractual services	13,650	13,650	13,750	100		
	37,742	37,742	38,000	258		
Election expense:						
Personal services	11,508	11,640	11,350	(290)		
Commodities	9,564	3,838	18,150	14,312		
Contractual services	14,667	9,940	23,840	13,900		
	35,739	25,418	53,340	27,922		
Conservation District	26,000	26,000	26,000			
Tort liability			40,000	40,000		
Other general government:						
Miscellaneous	30,630	4,170		(4,170)		
Total general government	985,979	922,525	1,158,965	236,440		
Public safety: Sheriff:						
Personal services	396,853	389,952	402,000	12,048		
Commodities	56,434	53,983	57,400	3,417		
Contractual services	48,860	46,026	68,550	22,524		
Reimbursed expenditures	(3,346)	(2,710)	<u> </u>	2,710		
	498,801	487,251	527,950	40,699		

### **GENERAL FUND**

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

		2019			
	2018	2018 Actual		Variance favorable (unfavorable)	
Emergency preparedness:					
Commodities	\$ 7,444	\$ 6,537	\$ 7,250	\$ 713	
Contractual services	3,132	5,128	4,200	(928)	
Capital outlay		380	2,700	2,320	
	10,576	12,045	14,150	2,105	
Total public safety	509,377	499,296	542,100	42,804	
Highways and streets:					
Road and bridge:					
Personal services	347,620	325,210	378,365	53,155	
Commodities	235,574	200,870	283,200	82,330	
Contractual services	99,530	121,207	151,500	30,293	
Capital outlay	113,890	84,176	122,250	38,074	
Reimbursed expenditures	(21,090)	(1,180)	<u> </u>	1,180	
	775,524	730,283	935,315	205,032	
Noxious weed:					
Personal services	32,448	33,133	36,262	3,129	
Commodities	14,856	23,738	51,750	28,012	
Contractual services	8,916	8,511	13,100	4,589	
Capital outlay	-	-	5,000	5,000	
Reimbursed expenditures	(2,060)	(2,588)		2,588	
	54,160	62,794	106,112	43,318	
Total highways and streets	829,684	793,077	1,041,427	248,350	
Health and welfare: Ambulance:					
Personal services	38,208	40,374	44,780	4,406	
Commodities	54,983	70,184	44,150	(26,034)	
Contractual services	72,658	59,440	74,600	15,160	
Capital outlay	13,940	4,684	24,100	19,416	
Reimbursed expenditures	(425)	<u> </u>			
	179,364	174,682	187,630	12,948	

### **GENERAL FUND**

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

		2019					
							ariance
	2018		Actual		Budget		vorable favorable)
	 2010		Actual		buugei	(uni	iavorable)
County health:							
Personal services	\$ 42,786	\$	42,292	\$	57,750	\$	15,458
Commodities	38,412		34,949		8,500		(26,449)
Contractual services	3,195		3,337		5,300		1,963
Capital outlay	-		-		2,000		2,000
Reimbursed expenditures	(57)		(186)				186
	 84,336		80,392		73,550		(6,842)
Total health and welfare	263,700		255,074		261,180		6,106
Sanitation:							
Personal services	35,348		36,200		35,850		(350)
Commodities	11,485		11,016		24,200		13,184
Contractual services	21,611		54,534		35,800		(18,734)
Capital outlay	<u>-</u>		<u>-</u>		5,500		5,500
Total sanitation	 68,444		101,750		101,350		(400)
Operating transfers:							
Equipment reserve	275,523		152,578		-		(152,578)
Capital improvement	542,488		148,055		525,000		376,945
Special machinery			250,000				(250,000)
Total operating transfers	 818,011		550,633		525,000		(25,633)
Transfers to related municipal entities:							
Free Fair	14,000		14,000		14,000		-
Extension Council	84,512		86,512		86,512		-
Pioneer-Krier Museum	39,305		39,093		39,093		
Total transfers to related							
municipal entities	 137,817		139,605		139,605		

### **GENERAL FUND**

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2019 (With Comparative Actual Totals for the Prior Year Ended December 31, 2018)

		2019			
	2018	Actual	Budget	Variance favorable (unfavorable)	
Total expenditures	\$ 3,613,012	\$ 3,261,960	\$ 3,769,627	\$ 507,667	
Receipts over (under) expenditures	94,819	15,780			
Unencumbered cash balance, beginning of year	622,673	717,492	\$ 547,153	\$ 170,339	
Unencumbered cash balance, end of year	\$ 717,492	\$ 733,272			

### SPECIAL ALCOHOL FUND

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2019 (With Comparative Actual Totals for the Prior Year Ended December 31, 2018)

			2019						
	2018		Actual		Budget		fav	ariance vorable avorable)	
Receipts:									
Private club liquor tax	\$	18	\$	286	\$	-	\$	286	
Expenditures: Health and welfare:									
Contractual services				-	\$	3,723	\$	3,723	
Receipts over (under) expenditures		18		286					
Unencumbered cash, beginning of year		3,723		3,741	\$	3,723	\$	18	
Unencumbered cash, end of year	\$	3,741	\$	4,027					

### **WIRELESS 911 EMERGENCY FUND**

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2019 (With Comparative Actual Totals for the Prior Year Ended December 31, 2018)

			2019						
	2018		Actual		Budget		fav	ariance vorable avorable)	
Receipts:									
Licenses, fees and permits	\$	-	\$	-	\$	-	\$	-	
Expenditures: Public safety:					_				
Contractual services		1,647		1,446	\$	9,843	\$	8,397	
Receipts over (under) expenditures Unencumbered cash, beginning		(1,647)		(1,446)					
of year		10,967		9,320	\$	9,843	\$	(523)	
Unencumbered cash, end of year	\$	9,320	\$	7,874					

### 911 LAND/WIRELESS/VOIP FUND

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2019 (With Comparative Actual Totals for the Prior Year Ended December 31, 2018)

			2019						
	2018		Actual			Budget	fa	/ariance avorable favorable)	
Receipts:									
Licenses, fees, and permits Other	\$	50,013 639	\$	52,487 <u>-</u>	\$	50,000	\$	2,487 <u>-</u>	
Total receipts		50,652		52,487	\$	50,000	\$	2,487	
Expenditures:									
Public safety: Contractual services		94,904		13,411	\$	193,196	\$	179,785	
Receipts over (under) expenditures		(44,252)		39,076					
Unencumbered cash, beginning of year		193,196		148,944	\$	143,196	\$	5,748	
Unencumbered cash, end of year	\$	148,944	\$	188,020					

### SPECIAL BRIDGE FUND

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2019 (With Comparative Actual Totals for the Prior Year Ended December 31, 2018)

		2019							
	2018	Actual		Budget		f	/ariance avorable nfavorable)		
Receipts:									
Taxes Neighborhood revitalization rebate Other	\$ 32,447 (270) 20,804	\$	35,250 (405) 7,593	\$	34,338 (717)	\$	912 312 7,593		
Total receipts	52,981		42,438	\$	33,621	\$	8,817		
Expenditures: Highways and streets:									
Contractual services	 212,326		87,025	\$	580,000	\$	492,975		
Receipts over (under) expenditures Unencumbered cash, beginning	(159,345)		(44,587)						
of year	 520,278		360,933	\$	546,379	\$	(185,446)		
Unencumbered cash, end of year	\$ 360,933	\$	316,346						

### **EMPLOYEE BENEFITS FUND**

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2019 (With Comparative Actual Totals for the Prior Year Ended December 31, 2018)

		2019						
	2018	Actual	Variance favorable (unfavorable)					
Receipts:								
Taxes Neighborhood revitalization rebate	\$ 1,125,530 (9,374)	\$ 1,211,702 (13,858)	\$ 1,174,151 (24,529)	\$ 37,551 10,671				
Total receipts	1,116,156	1,197,844	\$ 1,149,622	\$ 48,222				
Expenditures: General government:								
Personal services	1,147,256	1,112,618	\$ 1,352,000	\$ 239,382				
Receipts over (under) expenditures	(31,100)	85,226						
Unencumbered cash, beginning of year	274,206	243,106	\$ 202,378	\$ 40,728				
Unencumbered cash, end of year	\$ 243,106	\$ 328,332						

### NOXIOUS WEED CAPITAL OUTLAY FUND

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2019 (With Comparative Actual Totals for the Prior Year Ended December 31, 2018)

			2019					
	2018		Actual		Budget		fa	ariance vorable avorable)
Receipts:								
Transfer from general	\$	-	\$	-	\$		\$	
Expenditures: Highways and streets:								
Capital outlay		-			\$	36,882	\$	36,882
Receipts over (under) expenditures Unencumbered cash, beginning		-		-				
of year		36,882		36,882	\$	36,882	\$	
Unencumbered cash, end of year	\$	36,882	\$	36,882				

### **RURAL FIRE DISTRICT #1 FUND**

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2019 (With Comparative Actual Totals for the Prior Year Ended December 31, 2018)

			2019							
	2018		Actual		E	Budget	Variance favorable (unfavorable)			
Receipts:										
Taxes Neighborhood revitalization rebate	\$	81,365 (66)	\$	83,303 (660)	\$	80,438 (670)	\$	2,865 10		
Total receipts		81,299		82,643	\$	79,768	\$	2,875		
Expenditures: Transfer to related municipal entity		84,300		84,128	\$	84,300	\$	172		
Receipts over (under) expenditures Unencumbered cash, beginning		(3,001)		(1,485)						
of year		7,868		4,867	\$	4,532	\$	335		
Unencumbered cash, end of year	\$	4,867	\$	3,382						

### **RURAL FIRE DISTRICT #2 FUND**

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2019 (With Comparative Actual Totals for the Prior Year Ended December 31, 2018)

			2019							
	2018		Actual		E	Budget	Variance favorable (unfavorable)			
Receipts:										
Taxes Neighborhood revitalization rebate	\$	41,643 (439)	\$	41,830 (434)	\$	40,135 (860)	\$	1,695 426		
Total receipts		41,204		41,396	\$	39,275	\$	2,121		
Expenditures: Transfer to related municipal entity		44,123		42,350	\$	42,350	\$			
Receipts over (under) expenditures Unencumbered cash, beginning		(2,919)		(954)						
of year		5,494		2,575	\$	3,075	\$	(500)		
Unencumbered cash, end of year	\$	2,575	\$	1,621						

### **RURAL FIRE DISTRICT #3 FUND**

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2019 (With Comparative Actual Totals for the Prior Year Ended December 31, 2018)

			2019							
	2018		Actual		Budget		favo	riance orable vorable)		
Receipts:										
Taxes	\$	1,116	\$	1,126	\$	1,106	\$	20		
Expenditures: Public safety:										
Appropriations		1,308		1,200	\$	1,200	\$			
Receipts over (under) expenditures Unencumbered cash, beginning		(192)		(74)						
of year		268		76	\$	94	\$	(18)		
Unencumbered cash, end of year	\$	76	\$	2						

### NON-BUDGETED SPECIAL PURPOSE FUNDS

### SCHEDULE OF RECEIPTS AND EXPENDITURES REGULATORY BASIS

For the Year Ended December 31, 2019

	Special vehicle	Treasurer's equipment reserve	Diversion fee	P.A.T.F.	Special prosecutor's trust	Special law enforcement trust
Receipts:						
State and federal aid	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses, fees and permits	18,010	-	5,875	237	-	=
Fines and forfeitures	-	-	-	-	214,577	1,173,699
Other	-	-	-	-	-	35,100
Operating transfers						
Total receipts	18,010		5,875	237	214,577	1,208,799
Expenditures:						
General government	5,658	_	_	119	_	_
Public safety	-	_	_	-	128,614	984,405
Health and welfare	_	-	-	_	-	-
Operating transfers	10,401		7,000			
Total expenditures	16,059		7,000	119	128,614	984,405
Receipts over						
(under) expenditures	1,951	-	(1,125)	118	85,963	224,394
Unencumbered cash,						
beginning of year	10,401	6,000	19,192	5,317	242,650	1,124,450
Unencumbered cash.						
end of year	\$ 12,352	\$ 6,000	\$ 18,067	\$ 5,435	\$ 328,613	\$ 1,348,844

COI	pecial ncealed carry cense	DOJ asset rfeiture	uipment eserve	Capital improvement		Special parks and recreation		Bioterrorism grant		Register of Deeds technology		rict Court hnology
\$	- 65	\$ -	\$ -	\$	- -	\$	- 729	\$	9,167 -	\$	- 5,018	\$ - 3,306
	- - -	- - -	 - - 152,578		6,428 148,055		- - <u>-</u>		- - -		- - -	- - -
	65	 	 152,578		154,483		729		9,167		5,018	 3,306
	-	-	65,699		31,341		-		-		1,951	-
	- -		 - - -		- -		- -		9,883		- -	- - -
		 	 65,699		31,341				9,883		1,951	 
	65	-	86,879		123,142		729		(716)		3,067	3,306
	4,827	 34,106	 879,307		720,338		237	-	1,157		27,928	 
\$	4,892	\$ 34,106	\$ 966,186	\$	843,480	\$	966	\$	441	\$	30,995	\$ 3,306

### NON-BUDGETED SPECIAL PURPOSE FUNDS

### SCHEDULE OF RECEIPTS AND EXPENDITURES REGULATORY BASIS

For the Year Ended December 31, 2019

	Treasurer's technology		Clerk's technology	Special machinery	c	Ambulance capital outlay		gistered enders	Total
Receipts: State and federal aid Licenses, fees and permits Fines and forfeitures	\$ 1,1		\$ - 1,143	\$ - -	\$	-	\$	-	\$ 9,167 35,526 1,388,276
Other Operating transfers		- 	- - -	250,000		- -		700	42,228 550,633
Total receipts	1,1	43	1,143	250,000				700	2,025,830
Expenditures: General government Public safety Health and welfare Operating transfers		- - - -	- - - -	- - - -		- - - -		- - - -	104,768 1,113,019 9,883 17,401
Total expenditures									1,245,071
Receipts over (under) expenditures	1,1	43	1,143	250,000		-		700	780,759
Unencumbered cash, beginning of year	4,7	18	4,718	222,917		10,871		620	3,319,754
Unencumbered cash, end of year	\$ 5,8	61	\$ 5,861	\$ 472,917	\$	10,871	\$	1,320	\$ 4,100,513

### **AGENCY FUNDS**

### SUMMARY OF RECEIPTS AND DISBURSEMENTS REGULATORY BASIS

For the Year Ended December 31, 2019

Fund	Beginning cash balance	Receipts	Disbursements	Ending cash balance
County Clerk	\$ -	\$ 622	\$ 622	\$ -
Register of Deeds	-	44,195	44,195	-
District Court	4,402	78,065	73,010	9,457
Law Library	1,737	1,797	-	3,534
Sheriff	-	98,516	98,516	-
Tax collections	5,575,897	10,976,405	10,389,596	6,162,706
Tax accounts	45,934	6,391,750	6,385,699	51,985
Motor vehicle fees and				
sales tax collections	3,339	259,699	261,813	1,225
Drivers license fees	1,222	5,884	5,825	1,281
Fish and game licenses				
and hatchery fees	1	-	1	-
Clark County 2007 NRP	-	112,325	112,325	-
Seized drug funds	1,438,101	525,663	1,410,448	553,316
Total	\$ 7,070,633	\$ 18,494,921	\$ 18,782,050	\$ 6,783,504